

## Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 MMO-04 A-01 ABF-01 PER-05 SIG-03  
SS-15 SP-02 NSC-05 CIAE-00 INR-10 NSAE-00 ICAE-00  
EB-08 COME-00 TRSE-00 /067 W  
-----027301 051648Z /43  
R 051334Z MAY 78  
FM AMEMBASSY BUCHAREST  
TO SECSTATE WASHDC 9377

UNCLAS SECTION 1 OF 2 BUCHAREST 3002

E.O. 11652: N/A  
TAGS: OGEN  
SUBJECT: FY 1980 GOALS/OBJECTIVES AND RESOURCES  
MANAGEMENT (GORM) PROCESS

REF: A) BUCHAREST 2884; B) 77 BUCHAREST 6495;  
C) STATE 63477

1. FOLLOWING IS ZBB-3 REPORT. GOALS I THROUGH V  
REFERRED TO IN REPORT ARE KEYED TO REFTEL B. PART II  
OF GORM PROCESS REQUESTED IN REFTEL C FOLLOWS BY  
SEPARATE CLASSIFIED CABLE.

2. (A) ZBB-3  
(A) DECISION UNIT: ROMANIA  
(2) PACKAGE I OF III  
(3) AMERICAN EMBASSY  
-- AT PACKAGE I LEVELS EMBASSY STAFFING WOULD  
BE REDUCED PRINCIPALLY IN THE ECONOMIC AND ADMINISTRATIVE  
SECTIONS AND TO A LESSER EXTENT IN THE CONSULAR SECTION.  
THE 5-MAN POLITICAL SECTION (4 AMERICANS AND 1 ROMANIAN) WOULD  
NOT BE CUT. THE UNIT'S OUTPUT, HOWEVER, WOULD BE AFFECTED  
ADVERSELY AT THE 90 PERCENT LEVEL BY REDUCTIONS IN THE  
ECONOMIC SECTION IN THIS COUNTRY WHERE LINES BETWEEN  
THE POLITICAL AND ECONOMIC AREAS ARE INDISTINCT. THE  
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EXECUTIVE SECTION (4 AMERICANS AND 1 ROMANIAN) WOULD  
NOT BE CUT AND THE PRESENT LEVEL OF MANAGEMENT DIRECTION  
FOR EACH ELEMENT OF THE MISSION WOULD CONTINUE. PROTOCOL  
AND FORMAL REPRESENTATIONAL FUNCTIONS IN PURSUIT OF GOALS  
MEMBERS I AND II (REFTEL B) WOULD ALSO BE PROVIDED.  
-- AT THE MINIMUM LEVEL THE JUNIOR AMERICAN POSITION AND  
ONE ROMANIAN SECRETARIAL POSITION WOULD BE CUT FROM THE

CURRENT 6-MAN ECONOMIC/COMMERCIAL SECTION. AS A RESULT, ECONOMIC REPORTING WOULD BE REDUCED BY 20 PERCENT AND COMMERCIAL REPORTING WOULD BE REDUCED BY 20 PERCENT AND COMMERCIAL REPORTING BY 40 PERCENT. THIS WOULD IMPACT HARDEST ON FACILITATIVE ASSISTANCE PROVIDED U.S. BUSINESS REPRESENTATIVES WHO REQUEST OUR HELP EITHER BY TELEX, LETTER, OR IN PERSON. ALSO OUR ABILITY TO SUPPORT DEPT. OF COMMERCE SPONSORED TECHNICAL SALES SEMINARS WOULD BE HAMPERED SUBSTANTIALLY. FINALLY, PLANS FOR THE ESTABLISHMENT OF A BUSINESS FACILITATION CENTER WOULD BE ELIMINATED. THESE REDUCTIONS IN THE ECONOMIC/COMMERCIAL SECTION WOULD TRANSLATE THEMSELVES IN THE EMBASSY'S REDUCED ABILITY TO CARRY OUT GOALS I AND II.

-- REDUCTIONS IN THE ECONOMIC/COMMERCIAL SECTION WOULD ALSO EFFECT THE POLITICAL SECTION'S OUTPUT BUT TO A LESSER EXTENT. CURRENT LEVEL ANALYTICAL REPORTING WOULD CONTINUE AS WOULD REPRESENTATIONAL AND PROTOCOL ACTIVITIES IN SUPPORT OF GOALS I, II, IV, AND V. NON-ESSENTIAL WORK (SUCH AS BIOGRAPHIC REPORTING), HOWEVER, WOULD BE REDUCED IN SCOPE AS THE SECTION MOVED TO FILL IN THE GAP CREATED BY THE ELIMINATION OF THE JUNIOR ECONOMIC POSITION.

-- AT THE 90 PERCENT LEVEL ONE SECRETARIAL POSITION WOULD BE ELIMINATED FROM THE CONSULAR SECTION, BRINGING THEIR STAFFING LEVEL TO 8 (4 AMERICANS AND 4 ROMANIANS). BECAUSE OF THE MIX OF PRESENT WORK ASSIGNMENTS THE SECTION WOULD NO LONGER BE ABLE (OR ATTEMPT) TO ANSWER ITS NON-CONGRESSIONAL UNCLASSIFIED

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CORRESPONDENCE, AS CONS PERSONNEL ARE ALREADY TAXED TO THE LIMIT IN THEIR ATTEMPTS TO PROVIDE ESSENTIAL SERVICES.

-- BECAUSE THE JUNIOR OFFICER ROTATIONAL POSITION WOULD BE ELIMINATED AT THE PACKAGE I LEVEL, SUPPORT TO VARIOUS SECTIONS PROVIDED BY THIS OFFICER WOULD NOT BE AVAILABLE. THIS CUT WOULD HAVE GREATEST IMPACT ON THE CONS SECTION. IT COULD BE SUSTAINED, HOWEVER, WITH FEWER ADVERSE EFFECTS THAN ANY OTHER OF THE PACKAGE I REDUCTIONS.

-- REDUCTIONS TO THE 90 PERCENT LEVEL WOULD RESULT IN THE ELIMINATION OF 6 POSITIONS IN THE CURRENT 33 MAN ADMIN SECTION (10 AMERICANS AND 23 ROMANIANS), AND THE CUTS WOULD BE MADE IN THE GENERAL SERVICES UNIT. AS A RESULT, THE ADMINISTRATIVE SECTION WOULD NO LONGER ATTEMPT TO MAINTAIN THE CHANCERY OR THE RESIDENCES OF AMERICAN EMPLOYEES AND WE WOULD CALL UPON ODCD (LOCAL ADMINISTRATIVE CONTRACTOR) TO PROVIDE THE NECESSARY SUPPORT AS THE NEED WOULD OCCUR ON A DAILY BASIS. THIS WOULD BE AN UNACCEPTABLE ALTERNATIVE BECAUSE ODCD SUPPORT COULD NOT DUPLICATE THE WORK OF OUR OWN EMPLOYEES. THE CUTS WOULD ALSO HAVE A SIGNIFICANT EFFECT UPON OTHER AGENCIES HERE SERVICED BY THE ADMIN SECTION.

FY-1980

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(4) RESOURCE                      PKG  
RQMTS FY-78 FY-79 ONLY CUMUL.  
OFFICERS 21 22 20 20  
STAFF 5 5 5 5  
FSL'S 32 32 24 24

(5) IMPACT STATEMENT: DESPITE THE PACKAGE I  
REDUCTIONS THE BASIC STRUCTURE OF THE EMBASSY WOULD  
REMAIN INTACT. HOWEVER, OUR ABILITY TO PURSUE GOALS  
NUMBERS I AND III WOULD BE SERIOUSLY AFFECTED BY  
NUMIERICAL CUTS WHICH, WHILE APPEARING ON THE ECONOMIC  
SECTION'S STAFFING PLAN, WOULD ALSO ADVERSELY AFFECT THE  
MISSION'S OUPUT IN THE POLITICAL AREA.  
CUTS IN THE ADMIN SECTION WOULD RESULT IN INCREASED  
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HARDSHIPS FOR AMERICAN PERSONNEL WHO ARE ALREADY  
COMPENSATED AT 10 PERCENT OF THEIR SALARIES DURING  
THEIR ASSIGNMENTS HERE.

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INFO OCT-01 ISO-00 MMO-04 A-01 ABF-01 PER-05 SIG-03  
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EB-08 COME-00 TRSE-00 /067 W  
-----027716 051648Z /43

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FM AMEMBASSY BUCHAREST  
TO SECSTATE WASHDC 9378

UNCLAS SECTION 2 OF 2 BUCHAREST 3002

(B) ZBB-3 CONTINUED:  
(1) DECISION UNIT: ROMANIA  
(2) PACKAGE II OF III  
(3) AMERICAN EMBASSY  
-- WE HAVE IDENTIFIED THE 95 PERCENT LEVEL TO BE ETHE  
MINIMUM AT WHICH THIS EMBASSY CAN PURSUE ITS GOALS EFFECTIVELY.  
ECONOMIC, POLITICAL AND CONSULAR ASSIGNMENTS COULD BE

PERFORMED; HOWEVER, BECAUSE OF A REDUCED ADMIN SECTION, SERVICE IN ROMANIA FOR AMERICANS WOULD BE MORE HARSH THAN UNDER CURRENT CONDITIONS ALREADY IN THE HARDSHIP CATEGORY. AT THIS LEVEL BOTH THE AMERICAN AND ROMANIAN POSITIONS IN THE ECONOMIC SECTION WOULD BE RETURNED, BRINGING THAT UNIT BACK TO CURRENT STAFFING LEVELS. AS A CONSEQUENCE THE STRAIN PLACED ON THE POLITICAL SECTION WOULD ALSO BE RELIEVED AND THE MISSIN'S ABILITY TO PURSUE GOALS I AND III WOULD BE RESTORED.

-- ONE ROMANIAN POSITION WOULD BE RETURNED TO THE CONSULAR SECTION, THUS ENABLING THE UNIT TO AGAIN DEAL WITH ITS NON-CONGRESSIONAL CORRESPONDENCE. SUPPORT CURRENTLY PROVIDED BY THE ROTATIONAL JUNIOR OFFICER WOULD STILL BE LACKING, HOWEVER.

-- TWO GENERAL SERVICES ROMANIAN POSITIONS WOULD BE RETURNED, THEREBY REDUCING THE ADMINISTRATIVE SECTION'S RELIANCE ON ODCD. THE IMPACT OF THE 4 NON-RESTORED POSITIONS, HOWEVER, WOULD STILL SEVERELY CURTAIL THE UNIT'S UNCLASSIFIED

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ABILITY TO PROVIDE ESSENTIAL SERVICES IN GOVERNMENT LEASED OFFICE AND RESIDENTIAL BUILDINGS.

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(4) RESOURCE				PKG
RQMTS	FY-78	FY-79	ONLY	CUMUL.
OFFICERS	21	22	1	21
STAFF	5	5	-	5
FSL'S	32	32	4	20

(5) IMPACT STATEMENT: THE IMPACT OF 95 PERCENT STAFFING FALLS ON ADMINISTRATIVE SUPPORT TO STAATE AND OTHER AGENCY AMERICANS RATHER THAN ON SPECIFIC POLICY OBJECTIVES. AT THIS REDUCED LEVEL SOME LOSS OF EFFICIENCY AMONG AMERICAN PERSONNEL WOULD PROBABLY OCCUR DUE TO CURTAILED ADMINISTRATIVE SERVICES BOTH AT THE CHANCERY AND EMPLOYEE RESIDENCES. THE EXTENT TO WHICH EFFICIENCY WOULD DECLINE, HOWEVER, IS DIFFICULT TO MEASURE.

(:) ZBB-3 CONTINUED:

(1) DECISION UNIT: ROMANIA

(2) PACKAGE III OF III

(3) ACTIVITY DESCRIPTION: AMERICAN EMBASSY

ALL ACTIVITIES CURRENTLY CONDUCTED BY THE EMBASSY WOULD BE CONTINUED IN SUPPORT OF THE AGREED 5 MAJOR POLICY OBJECTIVES.

FY-1980

THIS

(4) RESOURCE				H	PKG
RQMTS	FY-78	FY-79	ONLY		CUMUL.
OFFICERS	21	22	1		22

STAFF 5 5 - 5  
FSL'S 32 32 4 32

(5) IMPACT STATEMENT: AT THE PACKAGE III LEVEL  
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THE EMBASSY WOULD BE ABLE TO PURSUE ITS AGREED GOALS AND  
OBJECTIVES EFFECTIVELY.

3. NARRATIVE:

THE MOST SIGNIFICANT NON-SALARY EXPENSE AT THIS POST  
RESULTS FROM OFFICE AND RESIDENTIAL RENTALS LEASED FROM  
THE GOR. IT IS DIFFICULT TO CONTEMPLATE REDUCTIOS IN  
THIS AREA AS OUR PRESENT OFFICE FACILITIES ARE OVERCROWDED;  
OF COURSE, HOUSING MUST BE PROVIDED AND IN THE ABSENCE OF  
A FREE MARKET, WE PAY RENTS ESTABLISHED CENTRALLY BY THE  
STATE.

REPRESENTATION FUNDS CURRENTLY AT THE \$17,100 LEVEL  
ARE DISTRIBUTED TO 14 OFFICERS. THE ALLOTMENT HAS BEEN  
ADEQUATE. A REDUCTION BELOW THE 1978 LEVEL WOULD RESULT  
IN A CORRESPONDING DECREASE IN REPRESENTATIONAL EVENTS  
HOSTED BY STATE OFFICERS.

FUTURE ALLOCATIONS AT CURRENT LEVELS TO PROPERTY  
RENTAL AND REPRESENTATION EXPENSES (ADJUSTED FOR INFLATION)  
WOULD MEET EMBASSY NEEDS.AGGREY

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## Message Attributes

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